Message Text

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CONFIDENTIAL PORT MORESBY 0153

E.O. 11652: GDS

TAGS: PGOV, PINT, PP

CINCPAC FOR POLAD

SUBJ: NATIONAL PRESSURE GROUP LEADERS CALL FOR STRONG PROVINCIAL GOVERNMENT

REF: PORT MORESBY 0133

1. NATIONAL PRESSURE GROUP LED BY MOMIS AND KAPUTIN HAVING BEEN DECISIVELY OUTVOTED BY COALITION-UNITED PARTY COOPERATION DURING LAST SESSION ON MOST CONSITUTIONAL ISSUES MAY NOW HOPE TO PARTIALLY RECOUP ON CONTENTIOUS MATTER OF POWERS TO BE GIVEN PROVINCIAL GOVTS. IN THIS EFFORT MOMIS AND KAPUTIN MAY GAIN SOME SUPPORT FROM MORE CONSERVATIVE ELEMENTS WHICH MOREOVER DESIRE STRONG PROVINCIAL GOTS TO PROTECT AND PROMOTE LOCAL INTERESTS. THEY WILL ALSO HAVE SUPPORT PAPUAN NATIONALISTS AND BOUGAINVILLE PROVINCIAL GOVT SUPPORTERS.

2. GOVT CONCESSIONS TO BOUGAINVILLE PROVINCIAL GOVT
RE BOUGAINVILLE COPPER ROYALTIES MAY HAVE GIVEN SUPPORTERS
OF STRONG PROVINCIAL GOVT. A BOOST, BUT CONCESSIONS
GIVEN BOUGAINVILLE IN NO MANNER APPROACH AUTONOMY
OUTLINED IN MOMIS' AND KAPUTIN'S SIX POINTS OR
CONSTITUTIONAL PLANNING COMMITTEE REPORT'S RECOMMENCONFIDENTIAL

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DATIONS. WE HAVE SOME INDICATION BOUGAINVILLE PROVINCIAL

GOVT WANTED TO OBTAIN FURTHER CONCESSIONS PRIOR TO PROVINCIAL GOVT DEBATE IN HOUSE, PROBABLY IN BELIEF THAT BOUGAINVILLE IN BETTER POSITION TO OBTAIN CONCESSIONS THAN OTHER CANDIDATES FOR PROVINCIAL GOVT. THIS SOMARE HAS RESISTED, ARGUING THAT THE MATTER SHOULD BE DECIDED IN THE HOUSE OF ASSEMBLY.

3. MOMIS AND KAPUTIN SIX POINTS CALCULATED TO APPEAL TO GROUPS ANTAGONISTIC TO STATUS QUO, AND TO UNDERCUT THESE FORCES WE EXPECT SOMARE WILL COMPROMISE BY PROVIDING FOR GREATER PROVINCIAL GOVT POWERS THAN NOW EXIST. HE WILL RESIST CREATION IMMEDIATELY OF A BEVY OF PROVINCIAL GOVTS, BUT RATHER ATTEMPT TO PROVIDE STRUCTURE FOR GRANT OF PROVINCIAL GOVT TO DISTRICTS IN PHASES AS THEY INDIVIDUALLY APPEAR PREPARED TO ACCEPT NEW RESPONSIBILITIES AND EFFECTIVELY MANAGE THEM

4. IN ORDER TO HOLD THIS POSITION SOMARE WILL ONCE AGAIN HAVE TO RELY ON UNITED PARTY OPPOSITION SUPPORT. DISCUSSIONS WITH UNITED PARTY LEADERSHIP INDICATES IT STILL SMARTING FROM SOMARE REBUFF LAST SESSION OF UNITED PARTY PROPOSAL TO ENTER COALITION. UNITED PARTY NOW HAS PROPOSED THAT IT ENTER COALITION AFTER NEXT HOUSE ELECTIONS, BUT SOMARE HAS NOT AS YET RESPONDED AND IT IS DOUBTFUL THAT HE WILL MAKE SUCH A COMMITMENT. IN RETURN FOR ITS SUPPORT UNITED PARTY WILL PLACE DEMANDS ON COALITION RE CONTENT OF LARGE BODY OF ORGANIC LAW TO BE PASSED IN CONJUNCTION WITH CONSTITUTION. LAST SESSION UNITED PARTY ATTEMPTED ASSURE THAT HUMAN RIGHTS PROVISIONS OF CONSTITUTION WOULD APPLY TO LAND ACQUISITION MATTERS, WHICH WOULD HAVE IN ESSENCE MADE IMPOSSIBLE THE FORCEABLE ACQUISITION OF ALIENATED PLANTATION LANDS, THEREBY ATTEMPTING TO BIND FUTURE ADMINSITRATIONS TO LAND STAUS QUO. IN THIS THEY FAILED, BUT THEY NOW HOPE TO INCLUDE IN ORGANIC LAW GUARANTEES WHICH WOULD MAKE EXTREMELY DIFFICULT RADICAL CHANGE IN THE ECONOMIC. SOCIAL AND POLITICAL ENVIRONMENT EVEN AFTER INDEPANDENCE. THEY DESIRE SOME ORGANIC LAWS TO HAVE PROVISIONS FOR AMENDMENT AS STRINGENT AS THOSE CONFIDENTIAL.

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FOR AMENDING THE CONSTITUTION ITSELF. SOMARE WILL BE ABLE TO RESIST THE MORE BLATENT DEMAND S OF THE UNITED PARTY, BUT SOME CONCESSIONS TO THEM WILL FIND THEIR WAY INTO ORGANIC LAW. TO THE DEGREE THAT SOMARE ACCOMODATES THE UNITED PARTY HE LEAVES HIMSELF OPEN TO ATTACK FROM THE KAPUTIN-MOMIS FACTION. REFUSAL TO ACCOMODATE THE UNITED PARTY CAN CONSIDERABLY PROLONG THE DEBATE, HOLD UP PASSAGE OF THE CONSTITUTIONAL BILL,

AND DELAY INDEPENDENCE. OUR CONTACTS WITH THE CHIEF MINISTER'S OFFICE AND HOUSE LEADERSHIP ALREADY INDICATE SCEPTICISM THAT SOMARE'S PROGRAM CAN BE COMPLETED IN ACCORDANCE WITH HIS TIMETABLE. BUT SOMARE MAY YET COME UP WITH A COMPROMISE PACKAGE CAPABLE OF DIMINISHING THE FORCE OF THE RADICALS WHILE MAINTAINING UNITED PARTY COOPERATION. THE RATHER DRAMATIC DEBATES OF THE LAST SESSION AT ANY RATE ARE EXPECTED TO CONTINUE WITH UNABATED FORCE DURING THE NEXT FEW MONTHS. OLMSTED

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